

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
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P R 260700Z AUG 78
FM AMEMBASSY STOCKHOLM
TO SECSTATE WASHDC PRIORITY 4564
INFO AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY DUBLIN
AMEMBASSY THE HAGUE
AMEMBASSY HELSINKI
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
USMISSION USUN NEW YORK
AMEMBASSY OSLO
AMEMBASSY PARIS
AMEMBASSY ROME

C O N F I D E N T I A L STOCKHOLM 3306

IO FOR HELMAN FROM PETREE

E.O. 11652: GDS
TAGS: PORG, UNGA, EEC, GW
SUBJECT: PEACEKEEPING: EC DECLARATION AND US PROPOSALS

REF: STATE 215089

SUMMARY: THREE OF FIVE NORDICS CONSULTED THUS FAR HAVE
WELCOMED OUR INTEREST IN STRENGTHENING UN PEACEKEEPING
CAPABILITIES, CONCUR THAT OUR CONCRETE SUGGESTIONS ARE THE
KIND OF INITIATIVE WE SHOULD PURSUE AND WISH TO WORK CLOSELY
WITH US IN IDENTIFYING TACTICAL PRIORITIES AND BUILDING
SUPPORT WITHIN THE UN. THEY ALL FIND THE EC-9 DRAFT
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DECLARATION UNOBJECTIONABLE BUT TOO GENERAL TO MEET
OUR NEEDS AND OPPORTUNITIES FOR PROGRESS ON
PEACEKEEPING THIS FALL. END SUMMARY

1. OFFICIAL-LEVEL COMMENTS RECEIVED IN THE FOREIGN
MINISTRIES IN COPENHAGEN, HELSINKI AND STOCKHOLM
HAVE BEEN UNIFORMLY POSITIVE ABOUT OUR

INDICATIONS OF ACTIVE INTEREST IN PEACEKEEPING THIS FALL AND HAVE SHOWN EAGERNESS TO CONSULT AND COOPERATE TACTICALLY IN LAUNCHING THE SPECIFIC IDEAS WE HAVE PUT FORWARD. IN A NICE WAY, THEY ALL SHOW A CERTAIN SMUGNESS THAT OUR INTEREST AND ACTION TARGETS HAVE LONG BEEN IN THEIR MINDS AND MOST OF THE INITIATIVES IN FACT HAVE BEEN IMPLEMENTED BY THE NORDICS IN THEIR VERY MATURE JOINT CONTINGENCY PLANNING EXERCISES. THEY WELCOME OUR MOVE, HOWEVER, AND ARE READY TO WORK WITH US.

2. ON THE EC-9 DRAFT DECLARATION, ALL ARE INFORMED BUT NONE HAVE HAD A CHANCE TO FORMULATE A CONSIDERED RESPONSE. THEIR PRELIMINARY REACTION, THOUGH, IS THAT THE DECLARATION DOES NOT GO FAR ENOUGH. WHILE THEY WOULD FIND IT UNOBJECTIONABLE, THEY BELIEVE WE MUST ATTEMPT TO ADD TO IT OR COORDINATE WITH IT AN EFFORT TO MOVE FORWARD WITH SOME OF THE CONCRETE PROCEDURAL AND MACHINERY REFORMS WE BOTH HAVE IDENTIFIED. THE SWEDES AUGUST 25 SAID THEY ANTICIPATE THAT DENMARK WILL BE BRINGING THE EC-9 DRAFT INTO NORDIC COUNCILS FOR DISCUSSION NEXT WEEK. ALTHOUGH THE DANES WERE CAREFUL TO NOTE THEIR DUAL IDENTITY WITH THE COMMUNITY AND THE NORDIC GROUP, INCIDENTALLY, THEY EXPRESSED AGREEMENT WITH THE IMPRESSION THAT THE EC-9 DRAFT FAILS TO MOVE US FORWARD VERY FAR.

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3. NONE OF THE THREE HAD DEVELOPED CLEAR IDEAS OF HOW THE FRIENDLY NATIONS MIGHT ORGANIZE THEMSELVES FOR MORE THOROUGH CONSULTATIONS AND COORDINATION IN THE GA. THEY ARE SLIGHTLY CONCERNED THAT THE FAMILIAR RIGIDITIES OF THE NINE AND THEIR HEAD-START MAY POSE MINOR COMPLICATIONS IN COORDINATING A BROADER COMMUNITY OF PARTICIPANTS IN UN TACTICS--NOT TO MENTION POSSIBLE REQUIREMENTS FOR THE NINE TO ADJUST THE SHAPE OF THEIR PROPOSAL. THE DANES WERE LESS CONCERNED ABOUT THIS INTERFERENCE PROBLEM THAN THE SWEDES, FOR EXAMPLE, BUT THEY ACKNOWLEDGED THE NEED TO MOVE WITH SOME CARE IN THIS AREA.

4. THE SWEDES TOLD US THEIR PRIORITIES ARE (A) FINANCING, (B) STRENGTHENING THE SECRETARIAT (URQUHART'S STAFF, ETC.) AND (C) SPECIFIC AGREEMENT IN SOME FORM ON OUR IDEAS CONCERNING FORCE EARMARKING AND TRAINING. THEIR TACTICAL WORRIES, WHICH THEY HAVE NOT SORTED OUT YET, CENTER ON USING THE NAMIBIA OPERATION TO WORK AT THESE PRIORITY OBJECTIVITIES. THE STRONG AFRICAN INTEREST WE HAVE EARNED FOR THE NAMIBIA SETTLEMENT SEEMS TO THEM TO OFFER A UNIQUE OPPORTUNITY TO PRESS FORWARD AGAINST SOVIET RESISTANCE. THEY THINK IT IS POSSIBLE THAT CONCENTRATION ON

PRACTICAL MEASURES MAY OFFER LESS DANGER OF SPARKING THE LONG-STANDING THEOLOGICAL CONFRONTATION THAN GENERAL STATEMENTS LIKE THE EC-9 DRAFT. ALL OF THE NORDICS WILL HAVE A SHOTS AT THE SOVIETS IN PRE-UNGA BILATERALS IN SCANDINAVIA OVER THE NEXT WEEK OR TWO (TWO, POSSIBLY THREE SOVIET DIPLOMATS WILL BE WORKING NORDIC CIRCUIT IN ACCORDANCE WITH ANNUAL CUSTOMS). THEY ALL SAY THEY WILL WEIGH IN ON THE FINANCING PROBLEM, THOUGH THE FINNS MADE CLEAR THE LIMITS OF THEIR ABILITY TO PRESS THIS KIND OF A QUESTION WITH THE SOVIETS.

5. AT EACH STOP THE DISCUSSION HAS CONCLUDED WITH AGREEMENT THAT THE MINISTRIES WILL STUDY THE PROBLEM, CONSULT WITHIN THE NORDIC GROUP AND THEN GET BACK TO US
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WITH THEIR THOUGHTS ON OUR AGENDA THIS FALL, INCLUDING THE INTERRELATIONSHIP WITH THE EC-9. THEY ALL THINK PRELIMINARILY THAT THE MOST CONVENIENT LOCUS OF OUR ON-GOING CONSULTATIONS WOULD BE NEW YORK.

6. COPENHAGEN, HELSINKI AND STOCKHOLM WILL BE FILING MORE DETAILED RECORDS OF THE DISCUSSIONS IN THEIR COVERAGE OF THE TALKS OVERALL.
KENNEDY-MINOTT

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